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PAGE 01 ADDIS 01247 01 OF 02 311744Z

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ACTION PM-05

INFO OCT-01 AF-12 L-04 DODE-00 CIAE-00 NSAE-00 H-02 SS-20

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FM AMEMBASSY ADDIS ABABA

TO SECSTATE WASHDC PRIORITY 2755

INFO AMCONSUL ASMARA

CINCSRIKE/USCINCMCAFSA

SECRET SECTION 1 OF 2 ADDIS ABABA 1247

PM RE PINCUS/PAUL TRIP

SUBJEKEC SUMMARY OF PINCUS/PAUL TALKS ADDIS

REF: ADDIS 1208

1. PINCUS AND PAUL VISIT ETHIOPIA DIVIDED AS FOLLOWS: MAR 24-26 IN ADDIS, MAR 26-27 IN ASMARA, MAR 27-28 IN ADDIS. SUBSTANTIAL DISCUSSIONS ADDIS TOOK PLACE MAR 24-25, WITH MEETINGS AMBASSADOR, DCM AND SELECTED MEMBERS COUNTRY TEAM, CHMAAG/ETHIOPIA, CO MAPPING MISSION AND USAID/DIR.

2. DURING TALKS PINCUS AND PAUL PRESSED BROAD RANGE QUESTIONS IN GENERALLY QUIET AND LOW-KEY MANNER, WITH NO ATTEMPT REMONSTRATE OVER ANSWERS ANY CASE EXCEPT QUESTION IMPORTANCE OF KAGNEW (BELOW). SEEMED TO US HOWEVER, QUESTIONS REFLECTED DESIRE DOCUMENT DEGREE AND NATURE PRESENT U.S. INVOLVEMENT INTERNAL ETHIOPIAN SECURITY AND OTHER AFFAIRS, AND DANGER THAT DETERIORATION CONDITIONS AT CENTER OR RISING INTERNAL AND EXTERNAL SECURITY PROBLEMS MIGHT COMPEL GREATER AND MORE DIRECT INVOLVEMENT. CONDUCT OF QUESTIONING CARRIED IMPLICATION OF LACK OF BELIEF THAT U.S. BY NATURE OF LONG STANDING INVOLVEMENT ETHIOPIA CAN REMAIN OUT OF FUTURE TROUBLES. IN ADDITION LINES OF INTEREST DISPLAYED IN TALKS IN ASMARA (ADDIS 1206 AND 1207), PINCUS AND PAUL TOOK UP FOLLOWING PRINCIPAL QUESTIONS DURING ADDIS TALKS (FULL SUMMARIES BEING POUCHED):

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# TELEGRAM

CABLE SECRETARIAT DISSEM BY

PER #

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PAGE 02 ADDIS 01247 01 OF 02 311744Z

3. SIZE OF ETHIOPIAN DEFENSE ESTABLISHMENT AND EXPENDITURES.

A. ASKED WHY IEMF SO LARGE. RESPONDED IN TERMS GENERAL DESCRIPTION SECURITY PROBLEMS LONG, UNCERTAINLY DEFINED BORDERS, HISTORICALLY HOSTILE NEIGHBORS, LONG EFFORT NATIONAL UNITY WITH INTERNAL SECURITY PROBLEMS REMAINING.

B. ASKED WHETHER IEMF GENERALLY STABILIZING OR DE-STABILIZING ELEMENT IN SOCIETY. RESPONDED GENERAL FORCE FOR STABILITY BECAUSE OF ATTITUDES OF SOCIETY TOWARD MILITARY, PROBABLY GENERAL LOYALTY TO EMPEROR, LACK OF EVIDENCE AT PRESENT OF COALESCING OF FORCES OR

SENTIMENTS WITHIN MILITARY SUGGESTING IMMINENT POSSIBILITY LIBYA-TYPE COUP, AND ETHNIC, LINGUISTIC, RELIGIOUS, OTHER DIVISIONS WHICH TEND PREVENT ARMY FROM BECOMING MONOLITHIC, COMPLETELY UNIFIED FORCE IN RELATION INTERNAL POLITICS AND OTHER AFFAIRS.

C. ASKED ABOUT MAAG RECOMMENDATION REDUCTION SIZE IEGF FROM 40 THOUSAND TO 30 THOUSAND. ACKNOWLEDGED WE FELT IEG COULD REALIZE SOME ECONOMIES BY RETIRING SUPERFLUOUS PERSONNEL, CONSOLIDATING SOME UNITS, REDUCING MANPOWER POSSIBLY TO 30-35 THOUSAND LEVEL. NOTED, HOWEVER, THIS WOULD ENTAIL IMPROVEMENT AND MODERNIZATION EQUIPMENT COSTING PERHAPS ADDITIONAL U.S. DOLLARS FIVE MILLION (EXCLUSIVE OF REQUIRED AIRCRAFT) IF EFFECTIVENESS OF FORCES TO BE MAINTAINED WITH REDUCTION.

D. U.S. COMMITMENTS AND/OR INVOLVEMENTS.

A. REQUESTED COPY OF HERTER UNDERTAKING (ADDIS 1208), DETAILED DOCUMENTATION RE OPERATIONAL UTILIZATION T-28'S IN ERITREA (ADDIS 1208), ORALLY PROVIDED BACKGROUND MAAG/ETHIOPIA DELTA AUGMENTATION PROGRAM 1965-68, AND 1969 COIN TEAM PROJECT.

B. ASKED ABOUT NATURE AND LEVEL ACTIVITIES MAAG ADVISORS. WERE TOLD ACTION PRIMARILY DIVISION LEVEL AND ABOVE. EMPHASIZED CURRENT CONCENTRATION MAP TRAINING PROGRAM CENTRAL MANAGEMENT CAPABILITIES.

C. IN RESPONSE SEVERAL QUESTIONS REGARDING U.S. POLICY RE INVOLVEMENT INTERNAL SECURITY PROBLEMS, STATED U.S. OBJECTIVES

Department of State

TELEGRAM

CABLE SECRETARIAT DISSEM BY

PER #

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PAGE 03 ADDIS 01247 01 OF 02 311744Z

#GARBLED OMISSION

THROUGH PROVISION EQUIPMENT AND ADVICE AT CENTRAL LEVEL IN ACCORDANCE  
AGREEMENTS BETWEEN TWO ROVED  
MENTS, BELIEVE IN OUR INTERESTS DO SO.  
EMPHASIZED CONTINUOUS EFFORT REMAIN UNINVOLVED, IN ERITREA AND ELSE-  
WHERE, AND CONFIDENCE THIS REMAINS SO EXCEPT INDIRECT IMPLICATIONS IF  
USE MAP PROVIDED EQUIPMENT AND TRAINING AGAINST COIN TARGETS.

D. ASKED NUMBER OF QUESTIONS CONCERNING HISTORY, OBJECTIVES,  
ACTIVITIES MAPPING MISSION. PROVIDED GENERAL BACKGROUND INFORMATION

E. GEOSAT PROGRAM ETHIOPIA ALSO QUERIED, PAUL NOTING HIS  
ASSUMPTION PURPOSE OF SCIENTIFIC EXPERIMENT ULTIMATELY WEAPONS  
TARGETING INFORMATION.

5. KAGNEW

A. ASKED WHETHER HIM AND IEG AWARE KAGNEW'S QTE SECURITY MISSION  
UNQTE. WE SAID SUBJECT HAS NEVER COME UP PAST TWO-THREE YEARS,  
BUT ASSUME HIM (AND PERHAPS PRIMIN) BECAUSE OF PERIODIC VISITS AND  
BRIEFING LONG YEARS ASSOCIATION KAGNEW AFFAIRS GENERALLY  
AREFB## NATURE SECURITY FUNCTIONS.

B. ASKED ETHIOPIAN OFFICIAL AND UNOFFICIAL ATTITUDES TOWARD  
MAINTENANCE U.S. FACILITY AT KAGNEW, WITH APPARENT PARTICULAR  
REFERENCE TO NOTION KAGNEW QUID PRO QUO FOR MAP. RESPONDED KAGNEW  
APPEARS TO BE ACCEPTED WITHOUT COMMENT OR CONCERN BY IEG AS  
INTEGRAL PART OF GENERALLY SATISFACTORY OVERALL RELATIONSHIP BETWEEN  
TWO GOVERNMENTS.

Department of State

TELEGRAM

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PAGE 04 ADDIS 01247 01 OF 02 311744Z

C. IN RESPONSE FURTHER QUESTIONS RE KAGNEW AND MAP, PINCUS AND PAUL WERE TOLD MAP NOT CONSIDERED TOO HIGH AT AVERAGE LEVEL RECENT YEARS. IN FACT LEVEL SLIGHTLY ABOVE PRESENT DESIRABLE.

NOTE: #CORRECTION TO FOLLOW.  
##AS RECEIVED; CORRECTION TO FOLLOW.

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S E C R E T SECTION 2 OF 2 ADDIS ABABA 1247

PM RE PINCUS/PAUL TRIP

SUBJECT: SUMMARY OF PINCUS/PAUL TALKS ADDIS

6. ELF

A. ASKED DEGREE TO WHICH ELF HAVE REAL ROOTS ERITREA, EXTENT POPULAR SUPPORT, TRENDS IN SIZE AND CAPABILITIES, WHETHER IEG RESPONSE TO THREAT ONLY MILITARY IN CHARACTER. PROVIDED GENERAL DESCRIPTION MOVEMENT.

B. INFORMED PINCUS AND PAUL RE NATIONAL GEOGRAPHIC KIDNAPPING (ADDIS 1207).

7. U.S. POLICY STAKE

A. ASKED OUR ASSESSMENT OF IMPORTANCE ETHIOPIA TO U.S. MENTIONED IN ADDITION KAGNEW AND PORT AND OVERFLIGHT/LANDING PRIVILEGES OTHER INTERESTS.

B. PINCUS ASKED AMBASSADOR ASSESSMENT IMPORTANCE OF KAGNEW TO U.S.

AMBASSADOR MENTIONED IN GENERAL TERMS IMPORTANCE OF COMMUNICATIONS AND SECURITY FUNCTIONS, BUT SAID FINAL AND DETAILED JUDGMENT RE IMPORTANCE KAGNEW TO USG PARTICULARLY SECURITY AND INTELLIGENCE MUST BE PROVIDED WASHINGTON SINCE HE CLEARLY NOT IN POSITION FULLY ASSESS VALUE AND USES KAGNEW'S END PRODUCTS TO USG.

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PAGE 02 ADDIS 01247 02 OF 02 311757Z

PAUL EXPRESSED DISBELIEF CHIEF OF MISSION WOULD NOT BE ABLE PROVIDE THIS JUDGMENT AND MAY CRITICIZE AMBASSADOR IN WASHINGTON FOR FAILURE PROVIDE DEFINITIVE RESPONSE.

C. PUT LONG SERIES QUESTIONS RE SITUATION THIRD COUNTRY INVOLVEMENT AND THREAT TO ETHIOPIA NEIGHBORING COUNTRIES. DESCRIBED LONGER TERM THREAT PERCEIVED BY IEG FROM SOMALI AND SUDAN, GENERAL INFORMATION AVAILABLE ON SOVIET ASSISTANCE, PROBABLE LACK OF MILITARY THREAT OF SIGNIFICANT PROPORTIONS FOR AT LEAST FIVE YEARS.

D. ASKED DEGREE TO WHICH U.S. POLICY LEVERAGE ON IEG EFFECTIVE. DISCUSSED OUR REPRESENTATIONS IN ECONOMIC DEVELOPMENT FIELD, WHERE WE THINK TALK AND USE OF AID AGREEMENTS HAS RESULTED IN SUBSTANTIAL PROGRESS IN ENCOURAGING REFORMS AND CHANGES WE THINK MUST BE DONE. INDICATED WE HAVE VARYING DEGREE LEVERAGE OTHER MATTERS AND THAT RELATIONS VERY GOOD TO EXCELLENT MOST UNITS IEG.

E. PINCUS AND PAUL RETURNED REPEATEDLY TO QUESTIONS ABOUT IDENTIFICATION OF U.S. WITH PRESENT REGIME, IN VIEW MAGNITUDE OUR INVOLVEMENT THROUGH AID, MAP, KAGNEW, OTHER PROGRAMS OVER PERIOD OF TIME. WE EXPLAINED EFFORT AVOID OVER-IDENTIFICATION BUT NOTED IEG INSTRUMENTALITY WITH WHICH WE MUST WORK.

F. ASKED WHAT IEG PROBABLY EXPECT OF U.S. IN EVENT EXTERNAL ATTACK OR DETERIORATING INTERNAL SECURITY PROBLEM. SAID EXPECT HONORING OF UN CHARTER OBLIGATIONS AND DIPLOMATIC SUPPORT IN UN AND ELSEWHERE, CONTINUATION MAP. SAID WE DO NOT BELIEVE THEY EXPECT OR DESIRE U.S. OFFER TROOPS OR OTHER DIRECT INVOLVEMENT. IF SOVIETS ENGAGED IN DIRECT ATTACK THEN ETHIOPIANS PROBABLY WOULD EXPECT GREATER U.S. SUPPORT.

8. PINCUS/PAUL MADE CLEAR THEY EXPECT MOST OF THESE SUBJECTS BE BROUGHT UP AGAIN IN COMMITTEE HEARINGS. HEARINGS EXPECTED BE IN EXECUTIVE SESSION, TO BE TERMINATED BY END OF SUMMER. THOUGHT THERE MIGHT ALSO BE OPEN HEARINGS ON WORLD-WIDE AND THEORETICAL ASPECTS U.S. OVERSEAS INVOLVEMENT. PAUL SAID ORGANIZATION OF COMMITTEE'S WORK RESULTING FROM EUROPE/AFRICA TRIP MAY BE DIFFERENT FROM FAR EAST EXERCISE AND HE DOUBTED CHIEFS OF MISSION AND CHMAAG'S WOULD BE BROUGHT BACK TO TESTIFY.

9. APPRECIATE BEING KEPT INFORMED PERTINENT COMMITTEE DEVELOPMENTS.  
HALL